

STATE OF ILLINOIS  
ILLINOIS COMMERCE COMMISSION

|                                   |   |                    |
|-----------------------------------|---|--------------------|
| Illinois Commerce Commission      | ) |                    |
| On Its Own Motion                 | ) |                    |
|                                   | ) |                    |
| v.                                | ) |                    |
|                                   | ) |                    |
| The Peoples Gas Light and         | ) | Docket No. 10-0716 |
| Coke Company                      | ) |                    |
|                                   | ) |                    |
| Citation for alleged violations   | ) |                    |
| federal rules incorporated by the | ) |                    |
| Illinois Commerce Commission      | ) |                    |
| regarding testing                 | ) |                    |

TESTIMONY IN RESPONSE TO STAFF REPORT  
OF  
KEITH NAEVE

- 1 Q. Please state your name.
- 2 A. Keith Naeve.
- 3 Q. By whom are you employed?
- 4 A. Naeve & Associates, Inc.
- 5 Q. What is your business address?
- 6 A. 1315 North Sunnyslope Drive, Suite 204, Racine, Wisconsin 53406.
- 7 Q. What is your position?
- 8 A. Owner and President.
- 9 Q. Please describe Naeve & Associates, Inc.
- 10 A. I represent and consult with natural gas and propane companies on
- 11 certain industry-related issues, including compliance with industry

12 standards. I also represent and consult with manufacturers of natural gas  
13 and propane appliances and control valves.

14 Q. Are you sponsoring any exhibits or schedules to your testimony?

15 A. Yes, I am sponsoring the following exhibit:

16 PGL Ex. 3.1 – Curriculum Vitae ("CV").

17 Q. Is PGL Ex. 3.1 a complete and accurate copy of your CV?

18 A. Yes.

19 Q. Please describe your experience with natural gas distribution systems.

20 A. As Superintendent of Gas Operations and then Manager of Engineering  
21 and Operations for Wisconsin Natural Gas Company, I was responsible,  
22 among other things, for the construction, installation, operation and  
23 servicing of the company's natural gas distribution system. In these  
24 positions, I had broad engineering and operating responsibilities, including  
25 pipeline safety. I also had the responsibility to prepare the company's  
26 standards for pipeline construction and to prepare the Operations and  
27 Maintenance Manual. These documents were developed to ensure that  
28 the company operated in compliance with all applicable Codes and  
29 Standards. In my role as President of Naeve & Associates, Inc., I have  
30 been a consultant to numerous natural gas distribution companies on  
31 issues related to the construction, installation, operation and servicing of  
32 natural gas facilities. With over 50 years of experience working or  
33 consulting on issues relating to natural gas and with my educational and  
34 professional background in engineering, I have become familiar with the

35 Codes and Standards and industry practices governing the construction,  
36 installation, operation and servicing of natural gas lines.

37 Q. Are you familiar with The Peoples Gas Light and Coke Company's  
38 ("Peoples Gas") distribution system in Chicago?

39 A. Yes, I have worked with Peoples Gas and am familiar with its system.  
40 Peoples Gas has a low pressure system that operates at approximately  
41 one-quarter of a pound of pressure, and a medium pressure system that  
42 operates at approximately 22 pounds per square inch ("psi"). The  
43 maximum allowable operating pressure ("MAOP") of Peoples Gas'  
44 medium pressure system is 25 psi. Peoples Gas' mains and service pipes  
45 are made from a variety of materials, including steel, plastic and cast iron.  
46 Peoples Gas performs maintenance on its system, replaces pipes and  
47 fittings, and improves and upgrades its system.

48 Q. What is uprating?

49 A. A pipe system is rated to operate at a certain pressure. Uprating is a  
50 procedure to increase the operating pressure of the system or a portion of  
51 the system. To uprate a system or portion of a system, however, a natural  
52 gas company must perform certain testing to ensure that the pipe being  
53 uprated has the integrity to operate under increased pressure. One step  
54 that a natural gas company must perform is a pressure test to verify that  
55 the pipe being uprated can hold the higher pressure.

56 Q. Is uprating a common procedure?

57 A. Yes.

58 Q. Are you aware whether Peoples Gas has ever uprated any portion of its  
59 system?

60 A. Yes.

61 Q. Please describe.

62 A. It is my understanding that Peoples Gas has on occasion uprated its low  
63 pressure system to medium pressure. In other words, Peoples Gas has  
64 increased the operating pressure of certain parts of its system from one-  
65 quarter pound of pressure to 22 psi. Before doing so, however, Peoples  
66 Gas has performed pressure testing of the affected portion of the system  
67 to make sure that there are no leaks and has the integrity to operate at  
68 medium pressure.

69 Q. When performing uprating, is Peoples Gas required to comply with certain  
70 standards?

71 A. Yes, Peoples Gas must comply with Subpart K of Part 192 of the United  
72 States Department of Transportation's ("USDOT") regulations.

73 Q. Does Subpart K call for pressure testing?

74 A. Yes.

75 Q. Describe briefly how a pressure test is performed.

76 A. A pressure test can be performed by injecting either water or compressed  
77 air into an isolated segment of pipe. At the pressure that Peoples Gas  
78 operates – 22 psi – it is typical to use compressed air. Peoples Gas would  
79 isolate the segment of the system that must be tested by installing caps on  
80 each end of the pipe segment. The caps can be installed by welding them

- 81 onto the end of the pipe segment or by attaching them mechanically.
- 82 Compressed air is injected into the pipe at several times the MAOP, and
- 83 held there for an extended period of time to ensure that the pipe segment
- 84 can hold the pressure. A recording gauge is used to measure the
- 85 pressure.
- 86 Q. What is blocking or bracing of an end cap?
- 87 A. A block or a brace is a device that is used to ensure that an end cap does
- 88 not separate from the pipe segment during a pressure test.
- 89 Q. Are there any requirements in Part 192 to utilize blocking or bracing during
- 90 a pressure test that is performed as part of an uprating procedure?
- 91 A. No.
- 92 Q. Does Subpart J of Part 192 apply to pressure tests that are performed in
- 93 connection with uprating?
- 94 A. No, it does not apply.
- 95 Q. Why not?
- 96 A. Subpart J is expressly limited to test requirements for new segments of
- 97 pipeline or segments that have been relocated or replaced. It does not
- 98 apply to uprating an existing segment of pipeline.
- 99 Q. Does Section 192.515 require an operator to block or brace a welded end
- 100 cap during a pressure test that is performed in connection with uprating?
- 101 A. No. Section 192.515 is expressly limited to testing performed under
- 102 Subpart J. It does not apply to testing performed in connection with
- 103 uprating pursuant to Subpart K. Furthermore, there is no blocking or

104 bracing requirement contained in Section 192.515, even with regard to  
105 pressure tests of new pipelines. Blocking or bracing is not addressed in  
106 Section 192.515.

107 Q. Are there any industry standards or practices with regard to blocking or  
108 bracing?

109 A. There are no specific standards. However, the industry practice is to  
110 utilize a block or brace for a mechanical fitting, but it is not common or  
111 necessary to utilize a block or brace for a welded fitting.

112 Q. Why is that the industry practice?

113 A. A mechanical end cap cannot be relied upon to hold at an elevated  
114 pressure and, therefore, it may separate during a pressure test if  
115 unrestrained. Thus, a block or brace is typically used to ensure that the  
116 end cap will not separate from the pipe during a pressure test. A welded  
117 end cap, however, clearly has the integrity to hold at an elevated pressure.  
118 Once welded, an end cap becomes a part of the steel pipe. Therefore, it  
119 is not necessary to utilize a block or brace. The industry practice is not to  
120 block or brace a welded end cap.

121 Q. If an end cap is welded to the pipe segment, is the industry practice not to  
122 utilize blocking or bracing during a pressure test?

123 A. That is correct. There is no reason to utilize a block or brace during a  
124 pressure test if the end cap is welded to the pipe.

125 Q. Are all of your opinions held to a reasonable degree of scientific and  
126 engineering certainty?

127 A. Yes.

128 Q. Does this conclude your testimony in response to the Staff Report?

129 A. Yes, it does.